

## DRAFT

Policy Environmental Impact Statement/ Programmatic Environmental Impact Report

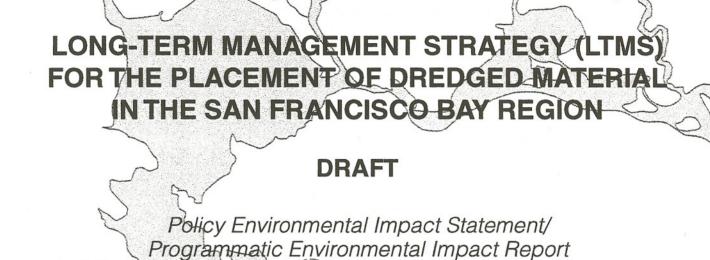
# Volume II Appendices

April, 1996

Prepared by

U.S. Environmental Protection Agency, Region 9
U.S. Army Corps of Engineers, San Francisco District
San Francisco Bay Conservation and Development Commission
San Francisco Bay Regional Water Quality Control Board
California State Water Resources Control Board





# Volume II Appendices

April, 1996

Prepared by

U.S. Environmental Protection Agency, Region 9
U.S. Army Corps of Engineers, San Francisco District
San Francisco Bay Conservation and Development Commission
San Francisco Bay Regional Water Quality Control Board
California State Water Resources Control Board



# LONG-TERM MANAGEMENT STRATEGY (LTMS) FOR THE PLACEMENT OF DREDGED MATERIAL IN THE SAN FRANCISCO BAY REGION

#### DRAFT

Policy Environmental Impact Statement/ Programmatic Environmental Impact Report

# Volume II Appendices

Prepared for

LTMS Management Committee

Prepared by

The LTMS Multi-Agency Writing Team

U.S. Environmental Protection Agency (EPA) — Brian Ross San Francisco Bay Regional Water Quality Control Board (SFBRWQCB) — Kim Taylor San Francisco Bay Conservation and Development Commission (BCDC) — Eric Larson

with Document Production Assistance by

Science Applications International Corporation Environmental Programs Division

April 1996



# LONG-TERM MANAGEMENT STRATEGY (LTMS) FOR THE PLACEMENT OF DREDGED MATERIAL IN THE SAN FRANCISCO BAY REGION

#### DRAFT

Policy Environmental Impact Statement/ Programmatic Environmental Impact Report

# Volume II Appendices

Prepared for

LTMS Management Committee

Prepared by

The LTMS Multi-Agency Writing Team

U.S. Environmental Protection Agency (EPA) — Brian Ross San Francisco Bay Regional Water Quality Control Board (SFBRWQCB) — Kim Taylor San Francisco Bay Conservation and Development Commission (BCDC) — Eric Larson

with Document Production Assistance by

Science Applications International Corporation Environmental Programs Division

April 1996



### DISCLAIMER

Any mention of commercial products or processes in this EIS/EIR does not constitute official endorsement or approval of such products or processes.

#### **Table of Contents**

#### **Appendix**

Q

Α	LTMS Participants Past and Present
В	California Environmental Quality Act Environmental Assessment Checklist for the Long-Term Management Strategy for San Francisco Bay Area Dredged Material
С	Dredging-Related Recommendations from the San Francisco Estuary Project's Comprehensive Conservation and Management Plan
D	Excerpts Related to National Dredging Policy from The Dredging Process in the United States: An Action Plan for Improvement
Е	San Francisco Regional Dredging Quantity Estimate, Dredging Project Profiles, and Placement Site Profiles
F	Proposed Overall LTMS Sediment Classification Framework
G	Confined Aquatic Disposal (CAD) in San Francisco Bay — General Discussion of Environmental Impacts and Issues
H	Federal and State Water Quality Criteria and Objectives
I	Wildlife Species of the San Francisco Estuary
J	Biological Species of Concern
K	Lessons Learned from the Jersey Island Levee Maintenance Demonstration Project (Draft)
L	Benefit Assessment of Alternative Long-Term Management Strategies for the Disposal of Dredged Materials from San Francisco Bay
M	LTMS General Operating Principles for a Pilot Dredged Material Management Office
N	Capacity Estimates for Upland/Wetland Reuse Sites
0	Air Quality
P	Derivation of Dredging and Disposal Costs

Financial Analysis of Implementation Approaches for the Long-Term Management Strategy, Task 3 Report: Alternative Financing Methods and Institutional Issues

## APPENDIX A

LTMS Participants Past and Present

#### LTMS PARTICIPANTS — PAST AND PRESENT

#### **EXECUTIVE COMMITTEE**

\*Indicates that members served on the committee in the past but are no longer active members

Felicia Marcus, Regional Administrator U.S. Environmental Protection Agency, Region 9

Marc Del Piero, State Dredging Coordinator State Water Resources Control Board

BG Bruce Scott, Division Engineer
U.S. Army Corps of Engineers, South Pacific
Division

Peter Snyder, Chairman S.F. Bay Regional Water Quality Control Board

Robert Tufts, Chairman S.F. Bay Conservation and Development Commission

\*BG Milton Hunter U.S. Army Corps of Engineers

\*Don Maughan State Water Resources Control Board

\*Daniel McGovern
U.S. Environmental Protection Agency

\*Marion Otsea S.F. Bay Regional Water Quality Control Board

\*BG John Sobke
U.S. Army Corps of Engineers

\*James M. Strock
California Environmental Protection Agency

\*Jeptha Wade S.F. Bay Regional Water Quality Control Board

\*BG Roger Yankoupe U.S. Army Corps of Engineers

#### MANAGEMENT COMMITTEE

Loretta Barsamian, Executive Officer S.F. Bay Regional Water Quality Control Board

William McCoy, LTMS Program Manager U.S Army Corps of Engineers, South Pacific Division

William Travis, Executive Director S.F. Bay Conservation and Development Commission

Walter Pettit, Executive Director State Water Resources Control Board

LTC Michael Walsh, District Engineer U.S. Army Corps of Engineers, S.F. District

Amy Zimpfer U.S. Environmental Protection Agency Watershed Protection Branch Chief

\*Harry Seraydarian, Director
Water Management Division
U.S. Environmental Protection Agency,
Region IX

\*LTC Leonard E. Cardoza U.S. Army Corps of Engineers

\*Alan Pendleton S.F. Bay Commission

\*LTC Stanley G. Phernambucq U.S. Army Corps of Engineers

\*Steven Ritchie S.F. Bay Regional Water Quality Control Board

\*Ron Wills
U.S. Army Corps of Engineers

\*Colonel Galen Yanagihara U.S. Army Corps of Engineers POLICY REVIEW COMMITTEE

(The listing of more than one name per agency or organization indicates that more than one person has held the position since 1990)

Assembly Office of Research James Rote

Assistant to the Governor Kathie Warner

Bay Dredging Action Coalition Walter Abernathy

Bay Planning Coalition Ellen Johnck

BayKeeper Michael Lozeau

Benicia Industries Inc. Philip Plant

Board of Pilot Commissioners for the Bays of San Francisco, San Pablo, and Suisun Charles Adams

California Coastal Commission Peter Douglas

California Department of Boating and Waterways James Patterson George Armstrong William Ivers

California Department of Commerce Wes Ervin

California Department of Fish and Game Boyd Gibbons Pete Philips

California Department of Water Resources Bob Potter

California Environmental Protection Agency Michael Kahoe

California Marine Parks and Harbor Association James Haussener California Resources Agency

Hal Warras Douglas Wheeler Carol Whiteside

Central Valley Regional Water Quality Control

Board

William Crooks

Central Labor Council of Alameda County

Owen Marron

Citizens for a Better Environment Alan Ramo

Concept Marine Associates Inc. Ken Johnson

Dutra Construction Company Inc. Bill Dutra

EXXON Refining Company Levia Stein

Golden Gate Ports Association Michael Cheney

Great Lakes Dredges and Dock Company John Karas

Gulf of the Farallones National Marine Sanctuary Edward Ueber

Half Moon Bay Fisherman's Marketing Association Pietro Parayano

Integrated Waste Management Board Ralph Chandler

Marin Audubon Society Barbara Salzman

Marine Safety Office, U.S. Coast Guard CPT Thomas Robinson

Martinez Manufacturing Complex Robert Andrews National Marine Fisheries Service

James Bybee Alec McCall

Natural Heritage Institute

Cynthia Koehler

Naval Base San Francisco Commander RA E.F. Pedeschi

Naval Facility Command CPT Terry Dillon

Office of Congressman Ronald Dellums

Lee Halterman Donald Hopkins

Office of Congressman Vic Fazio

Richard Harris

Office of Congressman Tom Lantos

Evelyn Szelenyi

Office of Congressman George Miller

Lynelle Johnson

Office of Congresswoman Nacy Pelosi

Judy Lemons Michael Yaki

Office of Congressman Pete Stark

Dennie Lyons

Office of Senator Barbara Boxer

Kevin Wong

Office of Senator Milton Marks

Joy Skalbeck

Pacific Interclub Yacht Association

Robert M. Allen

Pacific Coast Federation of Fishermen's

Associations, Inc. Zeke Grader

Pacific Refinery Company

Terry Henderson

Port of Oakland

John Glover

Tom Gwyn

James McGrath

Port of Redwood City

Michael Giari

Floyd Shelton

Port of Richmond

M.R. Powers

Port of San Francisco

Dennis Bouey

Michael Huerta

Port of Stockton

Alexander Krygsman

Recreational Boaters of California

Margot Brown

San Francisco Estuary Institute

Margaret Johnston

Save San Francisco Bay Association

Barry Nelson

Sierra Club, San Francisco Bay Chapter

David Nesmith

James Royce

State Lands Commission

James Trout

Charles Warren

Tosco Corporation, Avon Refinery

James Cleary

Daniel Lockwara

United Anglers of California

John Beuttler

United Public Employees Local 790

Larry Hendel

U.S. Fish and Wildlife Service

Marvin Plenert

U.S. Geological Survey John Dingler Mike Shulters

U.S. Navv RAME Gilbert

UNOCAL, San Francisco Refinery Ken Guziak

Western States Petroleum Association Scott Folwarkow

#### LTMS WORK GROUP CHAIRS

(The listing of more than one name per agency or organization indicates that more than one person has held the position since 1990)

- Active Workgroup since March 1995
- Inactive Workgroup
- Work Completed

#### In-Bay Work Group\*

Michael Carlin Tom Gandesbery

S.F. Bay Regional Water Ouality Control Board

#### Upland/Reuse Work Group\*

Steve Goldbeck

S.F. Bay Conservation and Development

Commission

#### Ocean Work Group®

Shelley Clarke Janet Hashimoto Allan Ota

U.S. Environmental Protection Agency

#### Implementation Work Groups

#### Contaminated Material Sites®

Jim McGrath, chair Port of Oakland

Environmental Review<sup>+</sup> Ron Bachman, chair State Water Resources Control Board

Janet Hashimoto, chair Gail Louis, chair Rebecca Tuden, chair U.S. Environmental Protection Agency Elizabeth Patterson chair State Lands Commission

#### Financing and Ownership Issues+

Veronica Sanchez, chair Port of San Francisco

#### Implementation\*

(Including Permit Coordinating and Siting Framework) Ellen Johnck, chair

Bay Planning Coalition

Cynthia Koehler, chair Natural Heritage Institute

#### WORK GROUP MEMBERS

(The listing of more than one name per agency or organization indicates that more than one person has held the position since 1990)

### **Bay Institute**

Bill Keene

## **Bechtel Engineering**David Cobb

#### **Boland and Associates**

William Boland

#### California Department of Environmental Health

Dr. Ravi Arulananthan

#### California Department of Fish and Game

Roh Tasto Carl Wilcox

#### California Department of Water Resources

Curt Schmutte

#### California Integrated Waste Management Board

Mark de Bie

#### Central Valley Regional Water Quality Control Board

Jerry Bruns William Croyle

#### Citizens for a Better Environment

Greg Karras

Citizens Committee to Complete the Refuge Trish Mulvey

**ENTRIX** 

Roy McDonald Ted Winfield

Gahagan & Bryant Rick Olejniczak

Eric Polson

Integrity in Natural Resources

John Hansen

Kier and Associates

William M. Kier

Levine-Fricke

Doug Lipton Stuart Siegel

MEC Analytical Systems

William Muellenhoff

Moffat & Nichol

Dilip Trevedi

Leonard Cardoza

National Marine Fisheries Service

Don Pearson

Michael Thabault

Pacific Interclub Yachting Association

Leonard Long

Port of Oakland

Jon Amdur

Jody Zaitlin

Port of San Francisco

Karen Glatzel

Roberta Jones

S.F. Bay Conservation and Development

Commission

Eric Larson

Jaime Michaels

San Francisco Estuary Institute

Josh Collins

Bruce Thompson

Save Our Shores

Vicki Nichols

State Lands Commission

Linda Martinez

Suisun Resource Conservation District

Lee Lehman

**Urban Creeks Council** 

Carol Schemmerling

U.S. Army Corps of Engineers, San Francisco

District

Karen Mason

Barney Opton

Arijs Rakstins

Richard Stradford

Tom Wakeman

U.S. Army Corps of Engineers, Sacramento

Lynn O'Leary

U.S. Environmental Protection Agency

Jon Amdur

Erika Hoffman

Gail Louis

Jim McKinney

**Brian Ross** 

Rebecca Tuden

U.S Fish and Wildlife Service

Darren Fong

Ruth Pratt

U.S. Navy

Doug Pomeroy

William Van Peters

#### LTMS PROJECT MANAGERS

U.S. Army Corps of Engineers Barney Opton Tom Wakeman

U.S. Environmental Protection Agency Gail Louis Rebecca Tuden Brian Ross S.F. Bay Conservation and Development Commission Steve Goldbeck Jaime Michaels Eric Larson

S.F. Bay Regional Water Quality Control Board Michael Carlin Tom Gandesbery

State Water Resources Control Board Jim Sutton Joan Jurancich

#### APPENDIX B

California Environmental Quality Act Environmental Assessment Checklist for the Long-Term Management Strategy for San Francisco Bay Area Dredged Material

#### CALIFORNIA ENVIRONMENTAL QUALITY ACT ENVIRONMENTAL ASSESSMENT CHECKLIST for the

## LONG TERM MANAGEMENT STRATEGY FOR SAN FRANCISCO BAY AREA DREDGED MATERIAL<sup>1</sup>

#### I. BACKGROUND

This California Environmental Quality Act Environmental Assessment Checklist reviews the potential of adverse environmental impacts associated with the implementation of the Long Term Management Strategy for San Francisco Bay area dredged material (LTMS). It is recognized that the San Francisco Bay/Delta Estuary is a critical national thoroughfare for maritime commerce, including international trade, commercial and recreational fishing, and recreation. For over a century navigational waterways have been created, deepened, and maintained by dredging (the removal of sediments from the bottom) to enable ships to navigate safely into and out of ports, harbors, and marinas without running aground. Today's large commercial ships require deeper channels than ever before, and prospects are for even larger ships in the future. Dredging of the region's channels, ports and associated docking, berthing and other facilities will therefore continue to be necessary to maintain adequate depths for vessels to maneuver.

At the same time, the San Francisco Bay/Delta system is the largest and most significant estuary on the entire west coast of North and South America. Over 40 percent of the land area of the state of California — with 60 percent of the state's runoff — drains into the Estuary where it mixes with the saline waters of the Pacific Ocean. This results in estuarine conditions that support among the most productive kinds of ecosystems in the world. The past hundred-plus years of intensive human settlement and development in the Bay area have severely stressed the Estuary, and brought fundamental changes to its ecosystem. Chief among the causes of significant adverse impacts have been: extensive habitat loss from diking and filling of baylands and wetlands to create farming and industrial land (over 90 percent of the area's historic salt and brackish marshes have been destroyed); huge diversions of fresh water from the Estuary to Central Valley farms, and to cities as far away as Southern California (up to 75 percent of the flow of the Sacramento River is diverted before it reaches the Estuary); and pollution from point- and non-point discharges. Compared to these large-scale perturbations, changes associated with dredging and dredged material disposal are much less significant. However, dredging and disposal are often very visible, and the public has expressed concerns about the potential for both direct and cumulative effects of these activities on the already-stressed resources of the Estuary.

Pursuant to the California Environmental Quality Act (CEQA) regulation (14 CCR, Sections 15060(c) and 15063(a), the participating LTMS agencies (including the California State Water Resources Control Board, the California State Lead Agency for CEQA) determined that a Policy Level Environmental Impact Statement [EIS]/Programmatic Level Environmental Impact Report [EIR] would be necessary to address the potential adverse and beneficial impacts associate with the implementation of the LTMS. Therefore, all potential adverse impacts listed in Section III of this Environmental Assessment Checklist which were identified as MAYBE or YES are addressed fully within the Policy EIS/Programmatic EIR.

In recent years, concerted efforts have started to reverse some of the negative impacts that development has brought to the Estuary. For example, substantial progress has been made over the last two decades in regulating point-source industrial and municipal discharges so that, for many pollutants, loading from these sources today is less than ten percent of what it was just 20 years ago (SFEP 1992b). Similarly, the rate of filling of remaining Estuary wetland habitats and baylands has slowed dramatically in recent years. In 1994, an historic accord was reached on Delta water quality, diversion limits, and non-flow habitat restoration (Landmark Accord on Bay/Delta Protection 1995), to better balance the irrigation and drinking water demands of farms and cities with the fresh water flow and habitat needs of the Estuary. In addition, the San Francisco Estuary Project (described later in this chapter) completed a Comprehensive Conservation and Management Plan (CCMP) for the Estuary that was signed by both the State and Federal governments in 1993 (SFEP 1994). The CCMP contained a range of action items for addressing specific environmental problems facing the Estuary, including dredging and waterway modification. Development of a Long Term Management Strategy for San Francisco Bay area dredged material was one aspect of maintaining and improving the environmental quality of the Estuary called for in the CCMP. The following sections describe the San Francisco LTMS process, its organization, and its goals.

#### II. THE SAN FRANCISCO AREA LTMS

The LTMS was established to create a partnership among agencies, navigation interests, fishing interests, environmental organizations, and the public to find acceptable disposal alternatives and to address the various regional concerns regarding dredging and disposal of dredged material. LTMS is seeking to develop a technically feasible, environmentally suitable, and economically prudent long-range approach to meeting the San Francisco Bay region's dredging and disposal needs over the next 50 years. The effort is lead by two federal and three state agencies who have the primary responsibility and authority to regulate dredging and dredged material disposal in the Bay area. These agencies are:

- U.S. Army Corps of Engineers (COE). For over a century the COE has had the
  responsibility of maintaining the navigability of the region's and nation's waterways. The
  COE constructs new congressionally authorized navigation projects, conducts maintenance
  dredging of existing federal channels, and issues permits for private dredging activities.
- U.S. Environmental Protection Agency (EPA). EPA has regulatory oversight authority
  over disposal activities to ensure that disposal does not result in significant adverse effects on
  marine and estuarine resources. EPA establishes the environmental criteria and guidelines
  that dredging projects conducted or permitted by the COE must meet, and EPA reviews all
  proposed projects based on these criteria and guidelines.
- San Francisco Bay Conservation and Development Commission (BCDC). BCDC is
  responsible for protecting the Bay from unnecessary filling (including fill from dredged
  material disposal) and for encouraging environmentally and economically sound uses of the
  Bay. BCDC issues permits for most dredging and disposal activities in the Bay.
- San Francisco Bay Regional Water Quality Control Board (SFBRWQCB). SFBRWQCB is responsible for protecting the quality and beneficial uses of the Bay's water. Dredging and disposal projects must be certified by SFBRWQCB as not violating water quality standards. SFBRWQCB also conducts or oversees various environmental monitoring programs with relevance to dredged material management.

 State Water Resources Control Board (SWRCB). SWRCB establishes the state's Water Quality Criteria, and oversees the Regional Water Quality Control Boards throughout the state.

#### III. ENVIRONMENTAL IMPACTS:

		Yes	Maybe	No
1.	Earth. Will the proposal result in:			
	a. Unstable earth conditions or changes in geologic structures?		X	
	b. Disruptions, displacements, compaction or over-covering of the soil?	x		
	c. Change in topography or ground surface relief features?	x		
	d. The destruction, covering or modification of any unique geologic or physical features?		x	
	e. Any increase in wind or water erosion of soils, either on or off the site?		X	
	f. Changes in deposition or erosion of beach sands, or changes in siltation, deposition or erosion which may modify the channel of a river or stream or the bed of the ocean or any bay, inlet or lake?		X	
	g. Exposure of people or property to geologic hazards such as earthquakes, landslides, mud slides, ground failure, or similar hazards?			X
2.	Air. Will the proposal result in:			
	a. Substantial air emissions or deterioration of ambient air quality?	x		
	b. The creation of objectionable odors?		X	
	c. Alteration of air movement, moisture or temperature, or any change in climate, either locally or regionally?			x

		Yes	<b>Maybe</b>	No
3.	Water. Will the proposal result in:			
	a. Changes in currents, or the course of direction of water movements, in either marine or fresh waters?		x	
	b. Changes in absorption rates, drainage patterns, or the rate and amount of surface runoff?	X		
	c. Alterations to the course or flow of flood waters?	X		
	d. Change in the amount of surface water in any water body?			x
	e. Discharge into surface waters, or in any alteration of surface water quality, including but not limited to temperature, dissolved oxygen or turbidity?	x		
	f. Alteration of the direction or rate of flow of ground waters?		x	
	g. Change in the quantity of ground waters, either through direct additions or withdrawals, or through interception of an aquifer by cuts or excavations?		x	
	h. Substantial reduction in the amount of water otherwise available for public water supplies?			X
	i. Exposure of people or property to water related hazards such as flooding or tidal waves?			X
4.	Plant Life. Will the proposal result in:			
	<ul> <li>a. Change in the diversity of species, or number of any species of plants (including trees, shrubs, grass, crops, and</li> </ul>			
	aquatic plants)?		X	

		<u>Yes</u>	Maybe	No
	b. Reduction of the numbers of any unique rare or endangered species of plants?		X	
	c. Introduction of new species of plants into an area, or in a barrier to the normal replenishment of existing species?		x	
	d. Reduction in acreage of any agricultural crop?	X		
5.	Animal Life. Will the proposal result in:			
	a. Change in the diversity of species, or numbers of any species of animals (birds, land animals including reptiles, fish and shellfish, benthic organisms or insects)?		X	
	b. Reduction of the numbers of any unique, rare or endangered species of animals?		X	
	c. Introduction of new species of animals into an area, or result in a barrier to the migration or movement of animals?		X	
	d. Deterioration to existing fish or wildlife habitat?		X	
6.	Noise. Will the proposal result in:			
•	a. Increase in existing noise levels?		X	
	b. Exposure of people to severe noise levels?		X	
7.	Light and Glare. Will the proposal produce new light or glare?		x	
8.	Land Use. Will the proposal result in a substantial alteration of the present or planned land use of an area?	X		